

Action Transmittal

Transportation Advisory Board



Committee meeting date: December 17, 2025

Date: December 4, 2025

Action Transmittal: 2025-43

Program Year Extension Request: Hennepin County's Marshall Street NE (CSAH 23) Phase 2 Reconstruction Project

To: Transportation Advisory Board

From: Technical Advisory Committee

Prepared by: Joe Barbeau, Planning Analyst, 651-602-1750

Requested action

Hennepin County requests a program year extension to move its Marshall Street NE Phase 2 Reconstruction Project from 2029 to 2030.

Recommended motion

That the Transportation Advisory Board approve Hennepin County's request to extend the program year of its Marshall Street NE Phase 2 reconstruction project from 2029 to 2030.

Project history

This project has not had any scope changes or program year changes.

Background and purpose

Hennepin County was awarded \$7,000,000 in the 2024 Regional Solicitation for reconstruction, ADA improvements, curb extensions, signal revisions, and a trail on Marshall St NE (CSAH 23) from Lowry Avenue (CSAH 153) to St. Anthony Parkway in Minneapolis (SP# 027-623-006). The project (SP# 027-623-008), which was awarded funds for 2029, is Phase 2 of a Marshall Street NE reconstruction project that includes a protected bikeway (SP# 027-623-006) and pedestrian (SP# 027-623-007) amenities. The Phase 1 projects, which terminate at the southern terminus of Phase 2, are programmed for 2028 following a move from 2027. Given the programming implications of this, the county seeks to extend Phase 2 from 2029 to 2030 to minimize the potential for conflicting construction schedules around these two phases.

Relationship to regional policy

The Transportation Advisory Board (TAB) adopted the Program Year Policy in April 2013 (updated in August 2014) to assist with management and timely delivery of transportation projects awarded federal funding through the TAB's Regional Solicitation. The policy includes a procedure to request a one-year extension based on extenuating circumstances within certain guidelines. The applicant is requesting an exception to the policy to enable the project to be constructed with larger adjacent projects.

Staff analysis

This project is on track for on-time completion and is impact by other projects. This request is not an exception to the one-time, one-year baseline rule established in the Program Year Policy.

Committee comments and action

At its November 20, 2025, meeting the TAC Funding & Programming Committee recommended that the Technical Advisory Committee recommend approval of Hennepin County's request to extend the program year of its Marshall Street NE Phase 2 Reconstruction Project from 2029 to 2030.

At its December 3, 2025, meeting the Technical Advisory Committee recommended that the Transportation Advisory Board approve Hennepin County's request to extend the program year of its Marshall Street NE Phase 2 reconstruction project from 2029 to 2030.

Routing

To	Action Requested	Date Completed (Date Scheduled)
TAC Funding & Programming Committee	Review and recommend	November 20, 2025
Technical Advisory Committee	Review and recommend	December 3, 2025
Transportation Advisory Board	Review and or adopt	<i>December 17 2025</i>



HENNEPIN COUNTY

MINNESOTA

November 12, 2025

Mr. Jim Kosluchar
Chair, TAC Funding and Programming Committee
Metropolitan Council
390 Robert Street North
St. Paul, MN 55101-1805

RE: PROGRAM YEAR EXTENSION REQUEST FOR SP 027-623-008

Hennepin County's Marshall Street NE (CSAH 23) Phase 2 Reconstruction Project

Dear Mr. Kosluchar,

Hennepin County respectfully requests that the Technical Advisory Committee's Funding and Programming Committee consider a program year extension for the county's Marshall Street NE (CSAH 23) Phase 2 Reconstruction Project (SP 027-623-008). The project limits are from Lowry Avenue NE (CSAH 153) to St. Anthony Parkway in the City of Minneapolis. The project's current program year is 2029 and Hennepin County is requesting that the program year be adjusted by one year to 2030.

As part of the 2024 Regional Solicitation, Hennepin County applied for and was awarded \$7,000,000 in Surface Transportation Block Grant (STBG) Program funds for the Marshall Street (CSAH 23) Phase 2 Reconstruction Project for program year 2029. At this time, Hennepin County is requesting a program year extension in recognition that the county's Marshall Street (CSAH 23) Phase 1 Reconstruction Project (SP's 027-623-006 and 027-623-007) was rescheduled from program year 2027 to program year 2028 to assist with rebalancing the 2026-2029 Transportation Improvement Program (TIP) and State Transportation Improvement Program (STIP).

This Program Year Extension Request recognizes the programming implications of the county's Marshall Street (CSAH 23) Phase 1 reconstruction project being adjusted that resulted in a series of adjustments to the county's Draft 2026-2030 Capital Improvement Program (CIP). In addition, this Program Year Extension Request minimizes the potential for conflicting construction schedules for upcoming corridor projects planned in Northeast Minneapolis as illustrated in the attached map.

Hennepin County Public Works
1600 Prairie Drive, Medina, MN 55340
612-348-3000 | hennepin.us



We therefore request the TAC Funding and Programming Committee's support for extending Hennepin County's program year for the Marshall Street NE (CSAH 23) Phase 2 Reconstruction Project by 1 year from PY 2029 to PY 2030. If additional information is needed, please contact me at (612) 543-1963 or by email at Emily.Buell@hennepin.us.

Sincerely,

A handwritten signature in black ink that reads "Emily Buell". The script is cursive and fluid.

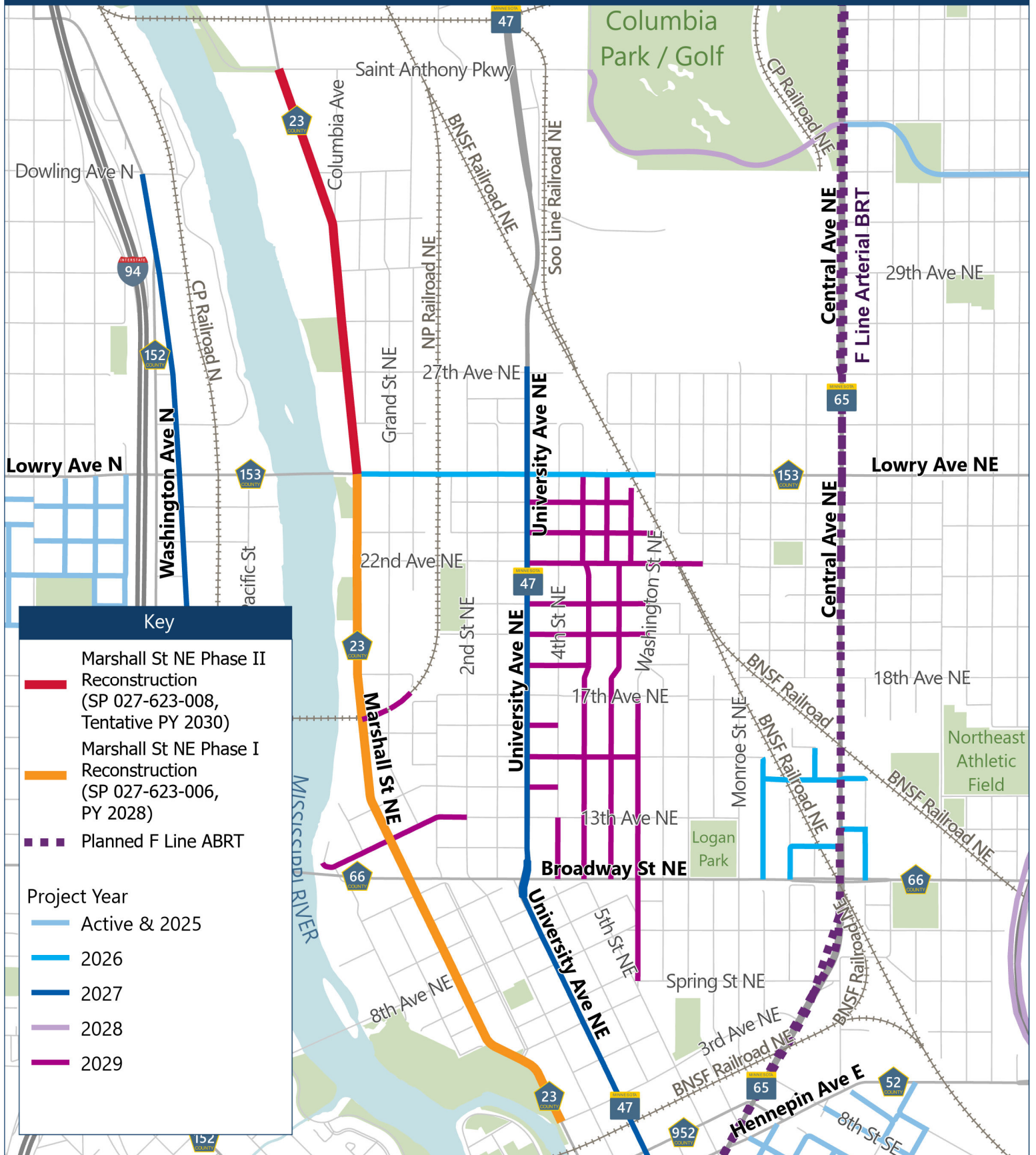
Emily Buell

CC: Colleen Brown, MnDOT Federal Aid
Joe Barbeau, Metropolitan Council

Attachments: Attachment 01 - Project Coordination Map
Attachment 02 – Minneapolis Letter of Support
Attachment 03 – MnDOT Letter of Support

Marshall St NE (CSAH 23) Phase II (SP 027-623-008)

Project Context Map | Hennepin County Public Works



Disclaimer: This map (i) is furnished "AS IS" with no representation as to completeness or accuracy; (ii) is furnished with no warranty of any kind; and (iii) is not suitable for legal, engineering or surveying purposes. Hennepin County shall not be liable for any damage, injury or loss resulting from this map. Publication date: 10/30/2025. Data sources:



11|06|2025

Mr. Jim Kosluchar
Chair, TAC Funding and Programming
390 Robert Street North
St. Paul, MN 55101

RE: Program Year Extension Request for Marshall Street Phase 2 (SP 027-623-008)

Mr. Kosluchar:

The City of Minneapolis supports Hennepin County's request for a program year extension for their Marshall Street (Phase 2) reconstruction project. The county's request involves rescheduling this project from program year 2029 to program year 2030.

In 2024, Hennepin County was awarded \$7.0 million in federal funding as part of the Regional Solicitation to reconstruct Marshall Street (CSAH 23) from Lowry Avenue (CSAH 153) to St. Anthony Parkway in the City of Minneapolis. Since being awarded funding, Hennepin County's Marshall Street Phase 1 reconstruction project (as tracked under SP 027-623-006) was rescheduled from program year 2027 to program year 2028 amendment to assist with rebalancing the 2026-2029 TIP/STIP. As a result, the City of Minneapolis supports the county's request to reschedule Phase 2 to reduce conflicts with Phase 1 construction.

In addition, rescheduling Marshall Street Phase 2 would allow for improved coordination with other City of Minneapolis, Hennepin County, and MnDOT-led projects in Northeast Minneapolis within the 2025-2030 timeframe; therefore, coordinating the location and duration of construction impacts within Northeast Minneapolis.

We look forward to continued coordination with Hennepin County to improve Marshall Street Northeast for people walking, biking, taking transit, and driving.

Sincerely,



Kathleen Mayell
Interim Director Transportation Planning and Programming
City of Minneapolis



Metro District
Waters Edge Building
1500 West County Rd B2
Roseville, MN 55113

November 6, 2025

Mr. Jim Kosluchar
Chair, TAC Funding and Programming
390 Robert Street North
St. Paul, MN 55101

Subject: Program Year Extension Request for Marshall Street Phase 2 (SP 027-623-008)

MnDOT supports Hennepin County's request for a program year extension for their Marshall Street (Phase 2) reconstruction project. The request is from program year 2029 to program year 2030.

In 2024, Hennepin County was awarded \$7.0 million in federal funding as part of the Regional Solicitation to reconstruct Marshall Street (CSAH 23) from Lowry Avenue (CSAH 153) to St. Anthony Parkway in the City of Minneapolis. Since being awarded funding, Hennepin County's Marshall Street Phase 1 reconstruction project (as tracked under SP 027-623-006) was rescheduled from program year 2027 to program year to assist with rebalancing the 2026-2029 TIP/STIP. As a result, the Minnesota Department of Transportation supports the county's request to reschedule Phase 2 to reduce conflicts with Phase 1 construction.

In addition, rescheduling Marshall Street Phase 2 would allow for improved coordination with other city, county, and MnDOT-led projects in Northeast Minneapolis within the 2025-2030 timeframe; therefore, coordinating the location and duration of construction impacts within Northeast Minneapolis.

We look forward to continued coordination with Hennepin County to improve Marshall Street Northeast for people walking, taking transit, biking, and driving.

Sincerely,

Ryan Wilson
Digitally signed by Ryan Wilson
Date: 2025.11.07 13:58:35
-06'00'

Ryan Wilson, PE, AICP
West Area Manager

CC:
Aaron Tag, MnDOT Metro District Program Management Director
Colleen Brown, MnDOT Metro District State Aid

PROGRESS SCHEDULE FOR PROGRAM YEAR EXTENSION

Enter request date October 31, 2025

1. Project Background (Project description, federal cost, non-federal cost, current program year, original program year):

This project will reconstruct Marshall Street NE (CSAH 23) from Lowry Avenue NE (CSAH 153) to St. Anthony Parkway in the City of Minneapolis. This project represents Phase 2 of improvements to the Marshall St NE corridor. Federal funding was awarded as part of the 2024 Regional Solicitation and is tracked under SP 027-623-008. Total construction costs are currently estimated to be \$16,410,000 (as listed in the 2026-2029 STIP/TIP). Per the notice of award, Hennepin County anticipates \$7 million in federal funds, with the remainder of project costs to be covered by local funds as part of the county's CIP. The current program year is 2029 and the county is requesting a one year extension to 2030.

2. Project Progress; Requests must include an agency's anticipated schedule:
 - Environmental document approval date or anticipated approval date 2/1/2030
 - 100% plan approval date or anticipated approval date 3/1/2030
 - Right-of-way certificate approval date or anticipated approval date 3/1/2030
3. Justification for Extension Request. Please describe the circumstances of this request.

What circumstances have led to the need for an extension? What is unique about this project that requires an extension of the program year?

The Marshall Street NE (CSAH 23) Phase 1 Reconstruction Project (tracked under SPs 027-623-006 & 027-623-007) was rescheduled from program year 2027 to program year 2028 to assist with rebalancing the 2026-2029 TIP/STIP. In light of this shift and to acknowledge its impact on local programming and reduce the risk of overlapping construction schedules among city, county, and MnDOT projects in Northeast Minneapolis, Hennepin County is requesting a program year extension for Phase 2.

What are the implications if the project does not obtain the requested extension? (e.g., withdraw the project, attempt to complete the project on time)?

Rescheduling the Marshall Street NE (CSAH 23) Phase 2 Reconstruction Project will support sound programming practices in recognition of a series of budget adjustments that were required in the county's Draft 2026-2030 CIP as a result of the program year change for the Marshall Street NE (CSAH 23) Phase 1 Reconstruction Project, which was updated to assist with efforts in rebalancing the 2026-2029 TIP/STIP. If this Program Year Extension Request is not approved for Phase 2, then additional budget adjustments will likely be required in subsequent CIPs to ensure local programming is available for Phase 2 – likely resulting in the rescheduling (or even cancellation) of other critical investments planned throughout the county.

Will delaying the project negatively impact the affected area (e.g., would a longer delay allow for dangerous conditions to persist)? Are there interim steps that can be taken to address the project and mitigate impacts in the interim?

No significant negative impacts are anticipated for the affective area. This Program Year Extension Request will allow for efficient sequencing of improvements along the Marshall Street NE (CSAH 23) corridor as summarized below.

Marshall Street NE (CSAH 23) Phase 1 Reconstruction Project – Tentative schedule

Construction start: 2028

Substantial completion: 2029

Marshall Street NE (CSAH 23) Phase 2 Reconstruction Project – Proposed tentative schedule

Construction start: 2030

Substantial completion: 2031