Saint Paul - Parks

Bruce Vento Regional Trail Connector through Swede Hollow Park

Regional Solicitation - Bicycle and Pedestrian Facilities

ID: R-2026-04870

Francesca Sifferlin

Requested: $2,200,000

Status Initial Review

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What application category are you applying for.*

AT - Local Bike Facilities

General Information

Organization Name: Saint Paul - Parks

▼ Organization Information

Organization Name	Saint Paul - Parks
Legal Name	Saint Paul - Parks
Street Address	400 City Hall Annex
Street Address 2	25 W 4th ST
City	St Paul
County	Ramsey
State	Minnesota
Country	United States of America
ZIP Code	55102

▼ Contact Information

Contact	Full Name	Email	Phone
Primary Grant Contact	Francesca Sifferlin	Francesca.Sifferlin@ci.stpaul.mn.us	651-266-6371
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Grant Administration			
Developer 1			
Developer 2			

▼ Project Information

Project Name* Bruce Vento Regional Trail Connector through Swede Hollow Park

Select Primary county where project is located* Ramsey

Cities or Townships where the Project is located* St. Paul

Jurisdictional Agency (if different than applicant): N/A

Brief project description*

The City of Saint Paul proposes to construct a local bicycle facility at Swede Hollow Park that will connect the

neighboring community and broader Metro area with heavily-used bikeway corridors and neighborhood destinations. The new bikeway will connect the Margaret Street Bicycle Boulevard with the Bruce Vento Regional Trail, both of which serve as high-volume, non-motorized commuter routes from the East Side into downtown Saint Paul. The multiuse trail will also connect to cultural elements and outdoor recreation amenities in Swede Hollow Park, offer an accessible connection from the park's upper bluff to the valley floor where only a staircase exists today, and offer cyclists and pedestrians from the neighboring community and broader Metro area safer and improved access to key neighborhood destinations including the Hamm's Brewery Complex Redevelopment. The project will include final planning, design, engineering, trail construction, grading for drainage and accessibility, construction of retaining barriers, railings, walls and pedestrian curb ramps, stairs, streetscaping, landscaping, wayfinding and elements/site furnishings that support active transportation. The trail will be constructed 10 feet wide with a maximum 5% slope to accommodate both cyclists and pedestrians.

Provide the project length to the nearest one-tenth of a mile*	0.5
Lead Agency*	City of Saint Paul, Parks and Recreation
ZIP Code where majority of work is being performed*	55106
Approximate begin construction date (mo/yr)*	5/1/2028
Approximate end construction date (mo/yr)*	12/31/2028

Name or description of trail/ped facility (i.e., Cedar Lake Trail, University Avenue Sidewalk)

Bruce Vento Regional Trail Connector through Swede Hollow Park

Termini (Termini listed must be within 0.3 miles of any work) (Do not include legal description; include name of roadway if majority of facility runs adjacent to a single corrdior)

Roadway Name*	N/A
From Cross-Steet*	Intersection at Margaret Street and Greenbrier Street, Along Greenbrier St and Maury Street
To Cross-Street*	The Hamm's Brewery Complex Redevelopment and Bruce Vento Regional Trail
Length of multimodal facilities included in project (nearest 0.1 miles, include all that apply using the best available information)*	0.5

Multiuse trail*	0.4
Separated bicycle facility*	0
On-street bicycle facility*	0.1
Sidewalk*	0
Miles of facility on the Regional Bicycle Transportation Network (nearest 0.1 miles):	0.5

Miles of new RBTN facilities:	0.5
Miles of improved existing RBTN facilities:	0
Miles of facility on the regional trail network (nearest 0.1 miles)*	0
Miles of new Regional Trail facilities*	0
Miles of improved existing Regional Trail facilities*	0
AADT on parallel or adjacent roadway*	500
Number of improved ADA ramps*	7
Number of intersection improvements*	1

Primary types of work (Examples: Grade, AGG Base, BIT Base, BIT Surf, Sidewalk, Signals, Lighting, Guardrail, Bike path, Ped Ramps, Bridge, Park and ride, etc.)*

Aggregate Base, Bituminous Base and Surfacing, Grading, Constructing Retaining Barriers, Railings, Walls and Pedestrian Curb Ramps, Stairs, Sidewalks/Streetscaping, Landscaping, Wayfinding and Elements/Site Furnishings that Support Active Transportation

Number of key destinations (Bank, Post Office, Childcare Center, Grocery Store, Medical Center, Office Park, Pharmacy, Place of Worship, Public Library, Public Park, School, University or College):

Within 1/4 mile of project*	More
Within 1/2 mile of project*	More

Bridge/culvert projects (if applicable)

Current Bridge/Culvert No.

New Bridge/Culvert No.

Structure is over/under (Bridge or Culvert Name):

N/A

Project Funding

Are you applying for competitive funds from another source(s) to implement this project?*
No

Grant Request Amount, US$*
$2,200,000.00

Project Total: $*
$2,200,000.00

Match Amount: $ (Minimum of 20% of the project total for federally funded projects; no match for Active Transportation regional sales tax-funded projects)

Match Amount:
$0.00

Match Percentage (Minimum of 20% for federally funded projects, no match required for Active Transportation Sales Tax-funded projects)

Match percentage:
0%

Source of Match Funds (For federally funded projects, a minimum of 20% of the total project cost must come from non-federal sources; additional match funds over the 20% minimum can come from other federal sources)

Source of Match Funds*
N/A

Please check the years that are feasible for your program.*
2027 (Federal and Active Transportation Sales Tax Projects),
2028 (All projects)

Active Transportation applications will need to complete the Total Project Cost Worksheet (attach this worksheet in the application documents) AND also complete the Fluxx Budget tool below (Click on the Edit button in the "What is the grant amount requested for each activity?")

To provide the required budget information, complete the Total Project Cost Worksheet and then upload into the Documents section. Refer to the Total Project Cost Instructions for instructions on what to submit in Fluxx.

Read and Complete the Total Project Cost Worksheet Instruction and fill out the worksheet. After you have completed the worksheet then enter the costs from the Grant Request Amount column into Fluxx Budget Tool. You will need to enter all line items with associated costs, but only from the **Grant Request Amount column**.

- If you have “Other Bicycle and Pedestrian Elements” in your budget, you will be required to provide a description of the line item by replacing the Line Item text with your description.
- There is no local match. Therefore, it is possible your Total Project Cost will be equal to the Grant Request Amount. However, if your Total Project Cost exceeds the maximum award for the category, the entire cost must be identified in the Total Project Cost Worksheet.

The information entered into Fluxx should match your budget included in the attachments. This is how you will make claims against your grant award.

As part of this application process, you must enter your project location(s) information into our Geographic Information System (GIS) via the link below.
The GIS link is not generated until a project name has been added to the question “Project Name” above and the application has been saved. For multiple locations, you will refresh the window to add additional locations. If you make a mistake, please refresh and add the correct location and add a comment describing the error and correction. The project location(s) are used to determine some of the outcomes below. Please note that it may take several minutes for the GIS data to be populated in the application below.
Please click the following link which opens in a new window: Draw Project Location

I acknowledge that I clicked the GIS link and entered the required information.
Yes

▼ Document Requirements

Instructions
Upload a PDF for the applicable project elements listed below. Multiple files can be uploaded with the attachment link below. Each individual attachment must be saved as an 8.5’’X11’’pdf and cannot be more than 15 pages in length to be considered. Only pdf files that meet the size and length limits will be accepted. Please do not submit entire plans or studies.

Summary

1. Applicants are required to submit a one-page Project Summary to be used by the scoring committees and TAB members. This one-pager may include the project name, applicant, route, a map, township/city/county where project is located, requested award amount, total project cost, before photo, project description, list of project benefits, or other pertinent information.
2. A Photograph from within the past year showing the Existing Conditions within the project area. If awarded funds, this photograph will be utilized in the Metropolitan Council’s online mapping tool to show a before-and-after comparison of the improvement. By submitting the application, the applicant agrees to allow the Council to use this photograph. Applicants should not use copyrighted images from other sources.

Maps

1. All infrastructure projects must include a map or concept drawing of the proposed improvements that clearly labels the beginning and end of the project, all roadways in the project area, roadway geometry, and any bicycle, pedestrian, and transit components anticipated upon completion of the project.

Coordination

1. The applicant must include a letter of support from the agency that owns/operates the facility, will operate the transit service, or will be expected to maintain the project (if different than the applicant) indicating that it is aware of and understands the project being submitted, and that it commits to operate and maintain the facility for its design life.
2. Transit applicants that propose a project that begins or ends within another agency’s service area must include a letter of support from the other transit agency.
3. If the applicant expects any other agency or competitive grant program to provide part of the local match, the applicant must include a staff-level letter from the other agency agreeing to financially participate/documentation of the competitive award.

To add a document, select the green plus sign on the far right of the screen in the row below. A new screen will appear. Upload files by selecting Add files on the bottom left of the screen. After all files have been added, select Start Upload. (Note: if you need to add more files to the same group of attachments, use the green + button in the "Documents" section at the bottom.)

▼ Documents

To add other documents, click the green + sign, then click "Add Files." Then select the document category from the dropdown and click "Start Upload"

APPLICATION DOCUMENTS

Filter by Type: All document types (9)

Letters of Support.pdf
Transit Letter of Support
Added by Francesca Sifferlin at 6:02 AM on June 25, 2026

Project Summary.pdf
Project Summary
Added by Francesca Sifferlin at 5:59 AM on June 25, 2026

Connection to Key Destinations Map.pdf
Connection to Key Destinations Map
Added by Francesca Sifferlin at 5:59 AM on June 25, 2026

Bruce Vento Regional Trail Connector - Cost-Worksheet.xlsx
Total Project Cost Worksheet
Added by Francesca Sifferlin at 2:21 AM on June 24, 2026

Year-Round Maintenance Commitment.pdf
Year-Round Maintenance Commitment
Added by Francesca Sifferlin at 2:20 AM on June 24, 2026

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▼ Qualifying Requirements

The applicant must show that the project meets all the qualifying requirements to be eligible to be scored and ranked against other projects. All qualifying requirements must be met before completing an application.

By selecting each checkbox, the applicant confirms compliance with the following project requirements*

The project is consistent with the goals, objectives, policies, and actions of the 2050 Transportation Policy Plan
Briefly list the applicable 2050 TPP objectives and policies.

Briefly list the applicable 2050 TPP objectives and policies*

Goal 5A, Goal 15A, Goal 15E, Goal 16C; Objective: An Equitable and Inclusive Region

Check the box to indicate that the project meets the requirement above.* Yes

The project or the specific transportation problem/need that the project addresses must be in a local planning or programming document completed within the last 10 years. Reference the name of the comprehensive plan, regional/statewide plan, capital improvement program, corridor study, Safe Routes to School Plan, Bicycle System Plan, or other approved/adopted plan or program of the applicant agency. The Active Transportation Planning application category (whose projects will be creating the plan itself) is exempt from this requirement.

Check the box to indicate that the project meets the requirement above.* Yes

List the applicable document(s) and pages*

Saint Paul Bicycle Plan (2024) pg. 53 - Figure 7: Planned Bikeway Network; RBTN Tier 1 Alignment

The project complies with the Americans with Disabilities Act (ADA).

Check the box to indicate that the project meets the requirement above.* Yes

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The project must be accessible and open to the general public.

Check the box to indicate that the project meets the requirement above.* Yes

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The owner/operator of the facility must operate and maintain the project year-round for the useful life of the improvement. This includes assurance of year-round use of bicycle and pedestrian facilities per state statute 473.4465 Subd. 3(7). All bicycle and pedestrian applications must include information on how the requirement to maintain facilities for year-round use will be met. This information may include:

- A local ordinance or policy that requires abutting property owners to maintain pedestrian or bicycle facilities, or that directs agency staff to maintain pedestrian and bicycle facilities.
- A letter or resolution that confirms the proposed local facility will be maintained by agency staff or abutting private property owners.
- A cross-jurisdictional agreement with another agency to maintain the proposed local pedestrian or bicycle facility.

Check the box to indicate that the project meets the requirement above.* Yes

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The project must represent a permanent improvement with independent utility. The term "independent utility" means the project provides benefits described in the application by itself and does not depend on any other construction elements to be delivered for the proposed project to be achieved.

Check the box to indicate that the project meets the requirement above.* Yes

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The project applicant has sent written notification regarding the proposed project to all affected units of government prior to submitting the application. Staff-level letters of support are required if another agency owns the roadway, will deliver the transit service, will contribute financially to the project, will be expected to sponsor the project, or will be expected to maintain the project. Transit projects proposing a project that crosses into another agency's service area must include a letter of support from all relevant transit agencies.

Check the box to indicate that the project meets the requirement above.* Yes

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The Metropolitan Council and the Transportation Advisory Board (TAB) get the first opportunity to utilize a share of the greenhouse gas and vehicle miles traveled offsets of any awarded federal or active transportation regional sales tax projects proportionate to the share of the total project cost funded by TAB to fulfill state requirements for the Greenhouse Gas Impact Assessment (MN Statute 161.178) enacted in 2023. Each offset can only be used one time. If the projects are not needed by the Metropolitan Council and TAB as offsets to other awarded Regional Solicitation highway projects, ownership of them will revert, in whole or in part, to the original project sponsor. Based on inputs provided in the application, Met Council staff will calculate the magnitude of the offsets.

Check the box to indicate that the project meets the requirement above.* Yes

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The applicant agrees to provide Metropolitan Council staff with post-construction data, as requested, in order to perform before-and-after analyses.

Check the box to indicate that the project meets the requirement above.* Yes

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Applicant is a public entity (e.g., county, city, tribal government, transit provider, etc.), or non-profit organization in the TDM category only. Applicants for federal funds that are not State Aid cities in the seven-county metro area with populations over 5,000 must contact the MnDOT Metro State Aid Office prior to submitting their application to determine if a public agency sponsor is required.

Check the box to indicate that the project meets the requirement above.* Yes

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The public agency sponsor must either have a current Americans with Disabilities Act (ADA) self-evaluation or transition plan that covers the public right of way/transportation, as required under Title II of the ADA. The transition plan must be completed by the local agency before the Regional Solicitation application deadline.

Choose one*	The applicant is a public agency that employs 50 or more people and has a completed ADA transition plan that covers the public right of way/transportation.
Date plan completed by governing body*	1/13/2016
Link to plan*	https://www.stpaul.gov/sites/default/files/Media%20Root/ADA%20Transiton%20Plan%20for%20Public%20Works_2016.p

All projects that are located within right-of-way occupied by an active railroad must confirm that the railroad has been engaged in project planning.

Check the box to indicate that the project meets the requirement above.*	Yes

All projects must relate to surface transportation. Surface transportation is defined as primarily serving a commuting purpose and/or that connects two destination points. A facility may serve both a transportation purpose and a recreational purpose; a facility that connects people to recreational destinations may be considered to have a transportation purpose.

Check the box to indicate that the project meets the requirement above.*	Yes

Projects must exclude right-of-way acquisition costs. Projects within these categories are eligible to include costs for studies, preliminary engineering, design, or construction engineering.

Check the box to indicate that the project meets the requirement above.*	Yes

▼ Prioritizing Criteria and Measures

2050 TPP Goal: Our Region is Dynamic and Resilient

Category Definition: The Local Bicycle Facilities application category is intended to fund construction of and improvements to bicycle facilities that are identified in a local or regional plan. Projects may be identified as Regional Bicycle Transportation Network alignments or Regional Trails or may be local in nature.

This application contributes to these 2050 TPP Objectives or Policies:
- People have better travel options beyond driving alone to meet their daily needs, with a focus on improving travel times, reliability, directness, and affordability.
- People do not die or face life-changing injuries when using any form of transportation.
- People can increase physical activity with more opportunities to walk, roll, or bike.

Selected projects in this category will be funded through the Regional Active Transportation Sales Tax, and as such, project selection must be based on:

1. Project's inclusion in a municipal or regional nonmotorized transportation system plan;
2. Extent to which policies or practices of the political subdivision encourage and promote complete streets planning, design, and construction;
3. Extent to which the project supports connections between communities and to key destinations within a community;
4. Identified barriers or deficiencies in the nonmotorized transportation system;
5. Identified safety or health benefits;
6. Geographic equity in project benefits, with an emphasis on communities that are historically and currently underrepresented in local or regional planning; and
7. Ability of a grantee to maintain the active transportation infrastructure following project completion.

The qualifying and scoring criteria for this category are designed to address these seven state requirements.

Please note that this list is not exhaustive and is intended only to provide examples. For questions regarding project eligibility, see the qualifying requirements for this application category and contact the Metropolitan Council.

- Multiuse trails or shared-use paths
- On-street or separated bicycle facilities
- At-grade or grade-separated bicycle crossing improvements or connections
- Filling multiple gaps, improving multiple crossings, or making other similar improvements along a corridor
- Elements that support bicycling (such as bike rack installation, bicycle repair stations, benches, wayfinding, etc.) may be included as part of a construction project, but are not eligible as standalone projects

▼ Evaluative Criteria

1. Complete Streets

This criterion measures the extent to which the applicant encourages or promotes complete streets planning, design, and construction in direct response to one of the statutory funding requirements.

Measure A Complete Streets Planning, Design, and Construction

If applicable, provide a link to the applicant agency's complete streets policy, or another document that provides information on the agency's practices.

If you do not have a link, please attach your complete streets policy in the Documents section below.

Agencies or organizations without roadway ownership or jurisdiction may include the community's local ordinance or policy where the project is located and describe how the project would support advancing complete streets in this community*	https://www.stpaul.gov/sites/default/files/Media%20Root/Planning%20%26%20Economic%20Development/Street%20De

Additionally, provide a description (400 words or less) of ways the agency encourages or promotes complete streets planning, design, and construction as part of its operations and how those practices will be applied to the project.*

The City of Saint Paul is committed to planning, designing, constructing, operating, and maintaining Complete Streets. This commitment is part of the City's organizational culture and is codified in its Comprehensive Plan to provide high-level direction and its Street Design Manual to provide specific technical guidance.

The City's Comprehensive Plan provides numerous areas of policy support for Complete Streets. Specifically, it directs the City to "design rights-of-way per the following modal hierarchy: 1. Pedestrians, 2. Bicyclists, 3. Transit, 4. Other vehicles." (Policy T-3) It also directs the City to "design the rights-of-way for all users … as guided by the Street Design Manual" (Policy T-9).

The City's Street Design Manual provides more granular detail on how Complete Streets should be incorporated into every stage of street projects. It gives detailed instructions for implementing Complete Streets design on every part of a roadway cross-section, from pedestrian frontage zone widths to wayfinding provision. It also lays out performance measures, including mode share and the length of new sidewalks and bicycle facilities, as methods to track the city's progress towards Complete Streets over time.

The City of Saint Paul has a robust track record of putting this policy guidance into action. It has reconstructed numerous streets with space for all users, regardless of mode, and is adding more complete streets to its system each year. Some recent examples of standout projects that integrate the Complete Streets philosophy include the reconstruction of Grand Avenue, of Jackson Street, and of Pelham Boulevard.

From its policy framework to its project design and its operations and maintenance, the City of Saint Paul is committed to a transportation system centered on Complete Streets. This ensures that the Bruce Vento Regional Trail Connector will provide linkage between streets and facilities that are safe for all users regardless of mode.

Measure A Scoring Guidance

Consider the information and narrative provided by the applicant and rate projects based on the benchmarks provided below. Projects may score at any point along the scale based on their performance against the stated criteria. For agencies or organizations without roadway jurisdiction, scores should be based on the community policy in which the project is located. These applications may score higher if the applicant organization demonstrates a commitment to complete streets principles in their activities beyond the local community the project is located.

- High: The highest rated projects in this measure will be from agencies that have a strong adopted complete streets policy and show how the applicant generally encourages and promotes the use of complete streets principles as part of its operations. This may include citing specific requirements, practices, and examples. For agencies or organizations without roadway jurisdiction, consider the local community's policies or practices where the proposed project is located. Agencies without an officially adopted complete streets policy may score highly with a strong narrative response that demonstrates how they employ similar practices as an organizational priority.
- Medium-High
- Medium: Mid-range projects in this measure may be from agencies that have an adopted complete streets policy, but the policy may lack specifics, or the agency does not cite evidence for how they encourage and promote complete streets on a daily basis. This may include a lack of specific examples. For agencies or organizations without roadway jurisdiction, consider the local community's policies or practices where the proposed project is located.
- Medium-Low
- Low: Agencies that do not have an adopted complete streets policy and make minimal effort to follow complete streets principles should be rated low. For agencies or organizations without roadway jurisdiction, consider the local community's policies or practices where the proposed project is located.
- Non-responsive/Not relevant: Agencies that do not have an adopted complete streets policy and do not provide evidence for how the applicant generally follows complete streets principles should receive zero points for this measure.

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2. Connection to Key Destinations

This criterion measures the project's ability to serve a transportation purpose by connecting users to key local destinations.

Measure A - Connection to key destinations

Attach a map that clearly identifies key destinations within ½ mile of the project limits. Key destinations may include destinations important to the local community, including (but not limited to) banks, post offices, high-frequency transit stations, childcare centers, grocery stores, medical centers, office parks, pharmacies, places of worship, public libraries, public parks, schools, universities, or colleges. Other destinations may be included with an explanation as to their importance to the local community.

Upload that map, along with a written response (300 words or less) that highlights the key destinations served and their importance to the local community. Applicants may identify additional destinations up to 1 mile from the project location but will need to demonstrate that these destinations have a continuous bicycle facility connection to ensure safe access from the project location. These destinations must be clearly marked outside of the ½ mile buffer for this criterion.

If the project does not directly serve any key destinations but facilitates an important connection to a destination more than ½ mile from the project, please explain.

Please refer to the uploaded Connection to Key Destinations Map and written response.

Measure A Scoring Guidance

Consider the information and narrative provided by the applicant and rate projects based on the benchmarks provided below. Projects may be rated at any point along the scale based on their performance against the stated criteria.

- High: The highest rated projects in this measure will make a strong case about how the project will significantly increase access to key destinations. This may include providing new connections and/or improvements to existing connections. The narrative should also explain why the destinations are critical to the community and/or region. Destinations beyond ½ mile should be considered only if the respondent clearly demonstrates a safe connection from the project location to the identified destination.
- Medium-High
- Medium: Mid-range projects in this measure may minimally increase access to key destinations by only connecting to a few destinations and/or providing small improvements to existing connections. Differentiation among these projects should consider how many destinations are connected, the importance of the destinations to the community and/or region, and the level of increased access as provided in the narrative. Destinations beyond ½ mile should be considered only if the respondent clearly demonstrates a safe connection from the project location to the identified destination.
- Medium-Low

- Low: Projects that have minimal destinations within the project area or do not create safe connections to those destinations should receive minimal points for this criterion. Consider whether the project adds new connections and/or improves existing connections when making this assessment.
- Non-responsive/Not relevant: Projects that do not create any new connections, do not have any destinations within the project area, or do not provide adequate information should receive zero points for this measure.
- Non-responsive/Not relevant: Projects that do not create any new connections, do not have any destinations within the project area, or do not provide adequate information should receive zero points for this measure.

Measure B - Connection to K-12 schools

Projects that improve safe connections to K-12 schools are eligible for additional points as a way to continue implementing the principles of providing Safe Routes to Schools.

Select all that apply*

This project provides an indirect connection to a K-12 school by constructing improvements that come within ¼ mile of a K-12 school.

Indirect Connection - List the school(s):

Hope Community Academy

Measure B Scoring Guidance

Consider the information provided by the applicant and rate projects based on the guidance provided below.

- 5 points: Project provides a direct connection to a K-12 school.
- 3 points: Project provides an indirect connection to a K-12 school
- 0 points: Projects that are not within 1/4 mile of a K-12 school will also receive zero points.

Measure C - Active Transportation Demand

Identify the project location's score on MnDOT's Suitability for the Pedestrian and Cycling Environment (SPACE) tool (https://mndotspace.mn.gov/). This score measures the location's estimated latent demand for active transportation based on a variety of environmental, physical and demographic factors.

Use the SPACE tool to roughly draw the project alignment or location using the drawing tools. Then, upload a screenshot of the SPACE tool showing the calculated score.*
Measure C Scoring Guidance

The applicant with the highest SPACE score will receive the full points available to this measure. Remaining projects will receive a proportionate share of the full points. For example, if the application being scored showed a SPACE score of 50, and the top project had score of 75, this applicant would receive (50/75) * 5points, or 3.33 points.

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3. Identified Gaps, Barriers, or Deficiencies

This criterion measures the project's contribution toward creating a connected, accessible, and comfortable active transportation network. Projects will be scored based on a tiered system that prioritizes filling network gaps.

Measure A - Gaps, barriers or deficiency addressed

Select all that apply*

This project fills a network gap or improves a barrier by constructing a new facility that connects to other existing bicycle facilities or a community destination and serves users of all ages and abilities.

Please provide a written response (300 words or less) that explains the ways this project addresses a gap, barrier, or deficiency on the existing system.*

The Margaret St Bicycle Boulevard is the most important east-west bikeway on Saint Paul's East Side connecting the Dayton's Bluff community and destinations along 7th St E with 3M's headquarters while serving destinations along the way including Harding High School. The Bruce Vento Regional Trail is an important north-south bikeway on the East Side connecting downtown Saint Paul to industrial jobs, significant destinations like Hmong Village, Phalen Regional Park, the Gateway State Trail, and other destinations north of the city. Both bikeways are Tier 1 RBTN alignments.

These two bikeways are currently connected only by a deteriorated staircase traversing the roughly 100 ft in elevation change between the bikeways. Currently, cyclists coming from the Margaret Street Bicycle Boulevard must travel 0.4 miles along 7th Street E, a high-traffic trunk highway without bicycle facilities, to connect with the Bruce Vento Regional Trail at Payne Avenue. This project will truly make this critical connection and close a seasonal and accessibility barrier by replacing the staircase with a 10-foot-wide ADA accessible trail that will be maintained year-round. By removing this barrier and connecting two of the "trunks" of the bikeway system, this project has major network improvements that will connect East Side residents to jobs, recreation, retail, and amenities.

Measure A Scoring Guidance

Scoring for this measure will be based on the tiered system listed below. Consider the information and narrative provided by the applicant and score projects based on the benchmarks provided below. Scores will be based upon the scorer's discretion and the information provided in the written response, with the option to provide reduced points if the scorer does not believe the gap, barrier or deficiency cited is adequately addressed to a level that makes the facility comfortable for all ages and abilities. Projects that checked multiple boxes will receive the highest tier of points that is adequately supported by the applicant's response.

- 25 points: Project fills a network gap or barrier by constructing a new facility that connects to other existing facilities or a key community destination.
- 20 points: Project addresses a system barrier or deficiency by constructing crossing improvements or increasing separation on an existing facility.
- 15 points: Project constructs a new bicycle facility but does not currently connect to another existing facility.
- 10 points: Project addresses a deficiency by improving facility condition but no additional improvements are anticipated.

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4. Safety

This criterion measures the project's ability to promote safety for all users, including how the project responds to existing risks and makes use of proven safety countermeasures.

Measure A – Connection to existing safety planning efforts

Project Location (or part of the location) is listed in the Regional Safety Action Plan on any of the following lists (*note an online map is being developed and a link will be provided in final application*)

Identified on Regional Top 25 Priority lists

Measure A Scoring Guidance

The project will be scored based on the scorer's discretion, using the following guidance:

- High: Project is identified in the regional safety action plan on either the regional top 25 or county top 10 lists or project provides a viable parallel or alternative route to a location listed.
- Medium-High
- Medium: Project location is identified in a regional safety action plan on High Injury Streets or Crash Risk Index, or project provides a viable parallel or alternative route to a location listed.
- Medium-Low
- Low: Project location is identified in a local (e.g. county or city) safety action plan, local or district Safe Routes to School plan, or project has a completed targeted study (e.g., NEPA document, corridor study, intersection study, ICE report, etc.) that identifies the specific safety measures needed to improve safety and those safety measures have been incorporated into the proposed project or project provides a viable parallel or alternative route to a location listed or project provides a viable parallel or alternative route to a location listed.
- Non-responsive/Not relevant: Projects that are not identified in the Regional Safety Action Plan or any local safety plan. This could also include projects that also have not completed a targeted study that defines an existing safety issue (e.g., NEPA document, corridor study, intersection study, ICE report, etc.)

Measure B – Safety improvements for people outside of vehicles

Please provide a written response that explains how the project will mitigate existing risk factors noted above and any other steps taken to ensure the project promotes safety for all users. Please cite any specific proven safety countermeasures that will be part of the project's design or methods the project will use to promote safety for people outside of vehicles (600 words or less).

Consider the following when developing your response. Note that not all considerations are applicable to all projects, but please respond to those that are applicable.

- Will crossing distances or times between protected crossings for people outside of vehicles be increasing or decreasing? If so, how many locations will be affected? If increasing, what measures will be considered to recognize the increase in distance between crossing opportunities?
- Describe what measures are being used to reduce exposure and delay for people outside of vehicles.
- If grade separated pedestrian crossings are being added and increasing crossing times, describe any features that are included that will reduce the detour required of pedestrians and make the separated crossing a more appealing option.
- If mid-block crossings are restricted or blocked, explain why this is necessary and how pedestrian crossing needs and safety are supported in other ways.
- Describe how motorist speed will be managed in the project design, in both through-traffic and turning movements. Note any strategies or treatments being considered that are intended to help motorists drive slower or protect pedestrians and bicyclists if motorist speeds will increase.
- Consider these resources for safety improvements: Regional Safety Action Plan's Programmatic Recommendations, FHWA's Safe System Roadway Design Hierarchy, and MnDOT's Traffic Engineering Countermeasures

E 7th St is listed on one of the Top 25 Reactive Corridors lists. The Bruce Vento Regional Trail serves as a safe, parallel route for cyclists and pedestrians throughout the entire length of the segment listed in the RSAP. The existing safety features of the Margaret St and E 7th St intersection (including refuge island) allow safer crossing of this dangerous street, however, the lack of a feasible, year-round connection to the Bruce Vento Regional Trail means that this parallel route is not readily available for most users. This project provides that missing connection and allows both users of the Margaret St Bicycle Boulevard and local residents in the E 7th St corridor to avoid using a dangerous road.

The proposed multiuse path increases safety by creating a direct off-street connection from the Margaret Street Bicycle Boulevard to the Bruce Vento Regional Trail. Currently, there is no off-street ADA accessible path from the west to the east side of Swede Hollow Park connecting to the Bruce Vento Regional Trail. People outside of vehicles on wheels (bike, stroller, wheelchair, etc.) need to circumnavigate the entire park exposing those users to multiple intersection crossings (6) and vehicle conflicts. The proposed trail increases safety by reducing the number of intersection crossings from 6 to 1 and provides a direct connection from the east side of the park to a school on the west side of the park. Cycling access from the Margaret Street Bicycle Boulevard to this point along the Bruce Vento Regional Trail would reduce a dangerous connection that is 1.2 miles in travel down to 0.5 miles on a safe connection. The proposed off-street multiuse path will be 10 feet wide with a maximum 5% slope to accommodate both pedestrians and cyclists. Motorist speeds will remain the same at 20 mph throughout the city unless otherwise posted. The design also proposes a one-block segment on-street to connect to the Margaret Street Bicycle Boulevard. This segment is low-volume and will be striped and signed as a bicycle boulevard following Saint Paul's Street Design Manual noted above.

Measure B Scoring Guidance

Consider the information and narrative provided by the applicant and rate projects based on the benchmarks provided below. Projects may be rated at any point along the scale based on their performance against the stated criteria.

- High: The highest rated projects in this criterion will serve the needs of pedestrians and bicyclists with the greatest safety and least pedestrian and bicyclist delay, detour, or discomfort. Score projects higher if selected countermeasures are designed to be comfortably used by people of all ages and abilities. The highest scoring projects will provide frequent, safe, at-grade crossing opportunities to prioritize directness and convenience with safety. Score projects higher if design elements are included to help motorists drive slower. The response will include quantitative or qualitative metrics showing a high level of improvement using an established methodology.
- Medium-High
- Medium: Mid-range projects in this measure may make a strong case as to how the project improves the travel experience, safety, and security for people outside of vehicles but without quantitative data or using a less established methodology. These projects may require lengthy detours or elevation changes or have less frequent at-grade crossings that do not align well with destinations. Similarly, mid-range projects may have quantitative or qualitative data and an established methodology but only offer a small improvement to the multimodal experience.
- Medium-Low
- Low: Projects that make minimal improvement to the travel experience, safety and security for people outside of vehicles should receive low points in this measure. These projects may include motor vehicle design

elements that raise concerns for pedestrian and bicyclist safety, such as increased vehicle speeds or increased crossing distances that would not be fully mitigated by any safety countermeasures for pedestrians and bicyclists.
- Non-responsive/Not relevant: Projects that do not improve the travel experience and safety for people outside of vehicles should receive zero points for this measure.

▼ Community Considerations

The Regional Solicitation Community Considerations criterion draws on multiple Metropolitan Council and Transportation Advisory Board (TAB) policies, including:

Imagine 2050 and Transportation Policy Plan (TPP) Goal: Our region is equitable and inclusive. Racial inequities and injustices experienced by historically marginalized communities have been eliminated and all people feel welcome, included, and empowered.

Imagine 2050 Equity Statement: Equity means that historically excluded communities – especially communities of color – have measurably improved outcomes through an intentional and consistent practice of adapting policies, systems, services, and spending so that they contribute to the repair of both historic and ongoing injustice.

Imagine 2050 contains an Equity and Environmental Justice Framework, which is a people-centered approach that should guide regional processes and actions to work toward a more equitable region. A description of the framework is linked here Imagine 2050: Regional Vision, Values, Goals - Revised for Adoption. The three components of the framework include:

- A people-centered, data-driven decision-making approach
- Prioritized engagement with overburdened communities
- Provision of benefits to the communities that go beyond harm mitigation

TPP Policies or Objectives: TPP Policies and Objectives related to achieving the regional equitable and inclusive goal include:

- Conduct engagement activities and implement shared decision making with historically underrepresented communities throughout policy making, planning, and project development to ensure equitable distribution of the benefits and burdens of transportation investments.
- Evaluate processes, policies, programs, and plans to ensure that community benefits and burdens from transportation investments are distributed equitably.
- Implement investments that repair harms and impacts to historically disadvantaged communities from past highway investments.
- Implement strategies against gentrification and displacement caused by transportation investments.

TAB Communities to Consider: Beginning with the Regional Solicitation redesign in 2014, the Transportation Advisory Board has identified “specific communities” that should be prioritized in transportation decision-making processes: people of color, Indigenous people, low-income, disabled, youth and older adult populations. These specific communities should be engaged and empowered in transportation decision-making processes, and projects should be developed to specifically address their transportation needs.

Metropolitan Council staff have provided an interactive map that can be used to understand the composition of the communities of consideration within your project area. This map can serve as a basis for your response to each measure but applicants are encouraged to provide additional detail and understanding of community.

Other Key Concepts

Community Definition: For the Community Considerations scoring criterion, “community” is defined as people and groups of people who are adjacent to and/or impacted by the proposed project. This includes those who live, work, attend school, or access essential destinations (such as healthcare, shopping, or services) within the project area. Prioritized consideration is given to communities of color, Indigenous communities, low-income, disabled, youth, and older adult populations. The term “community” does not include transportation system users who only travel through the area without connecting to destinations within it. Transit users and others outside personal vehicles may be considered part of the community if their trips begin, end, or include stops within the project area.

Scoring: Three qualitative measures are used for the Community Considerations criterion as described below. Applicants will receive a High, Medium/High, Medium, Medium/Low, or Low rating for each of the three measures: (1) Community Data and Context, (2) Community Needs and Future Engagement, and (3) Community Benefits.

Funding Priority: Projects receiving a high score on each of the three measures, if any, will be considered for funding priority. Up to one (1) project from each solicitation round that was not otherwise selected for funding will be recommended for full funding in either the Roadway, Bike/Ped, Transit, or Environment categories.

Applicant Training Opportunities: The Met Council will provide optional yearly trainings for local agency staff to build their understanding of the Community Considerations criterion and measures. This training will also be centered around best practices set forth by the Council’s Equity Evaluation of Regional Transportation Investment Processes study.

Community Considerations Scoring: Scorers for the Community Considerations criterion will be selected based upon their experience and knowledge in community work, will have completed the Community Considerations training, and will meet multiple times as a group of scorers to discuss and agree upon scoring expectations. Projects recognized as a funding priority will be reviewed and agreed upon by all Community Considerations scorers. 2-3 Community Considerations scorers will be assigned to each project application.

This criterion measures the project’s ability to ensure the needs of specific populations are considered and prioritized in transportation decisions.

A. Community Data and Context

Describe the project area’s community data and context* including locations of specific communities and important regional and local destinations those community members access regularly. Relate the community data to the project purpose. Supplement widely available demographic data with community-specific information via additional maps or descriptions. Include any transportation history impacting the communities and intentional or unintentional past and ongoing harms caused by the transportation system (600 words or less).*

*Examples of detailed community data: demographics (race, ethnicity, age, low income, disabled), affordable housing locations, essential services, employers/job centers, schools, cultural resources, places of worship and social destinations.

The project area originally served as a village for Dakota people. It then became home for successive waves of immigrant populations. In the 1850s, Swedish trappers, lumbermen, and laborers established the first Swedish settlement in the City of Saint Paul, which became known as Swede Hollow. By the 1860s, Polish, Italian and Latino immigrants working in the milling, brewing, and railroad/streetcar industries moved to Swede Hollow and contributed to a vibrant and multi-cultural community. In 1976, Swede Hollow became City of Saint Paul parkland. Currently, an active Community Advisory Committee stewards Swede Hollow Park improvements. In

2019, a Swede Hollow Park Long-Range Plan was developed and guides projects focused on improving park access, increasing visibility and sense of security, natural resource management, restoring stream flow, and installing historical and cultural interpretation elements. The park is now a critical habitat for a variety of species and an important migratory flyway. The popular park provides residents and visitors with walking and cycling trails, scenic overlooks, historic bridges and public art, gathering spaces, interpretive and wayfinding signage, and connections to key community destinations.

Today, the resilient and densely settled neighborhoods of Dayton's Bluff and Railroad Island surround Swede Hollow Park and maintain a mix of owner and renter-occupied housing (52%, 43%). These communities remain culturally diverse with most residents being people of color (63%), 18% of residents being foreign born, and 1 in 5 residents speaking a language other than English. The population is also young (64% of the population is 39 years or younger), 35% of the population is below the 185% poverty rate, and 16% have a disability (compared to 12% for the state). This project will improve the community's access to close-to-home green space and outdoor recreation opportunities, as well as active transportation linkages to destinations that serve their specific needs and interests. The Bruce Vento Regional Trail Connector will provide cyclists and pedestrians with connections to the Margaret Street Bicycle Boulevard and Bruce Vento Regional Trail, two of the East Side's most important commuter routes into downtown. A direct link to the Hamm's Brewery Complex Redevelopment will connect the community to businesses and 180 new affordable housing units within the campus. The new multiuse trail will also provide an accessible connection from the park's upper bluff to the valley floor where only a staircase exists today, and improved connections to critical neighborhood destinations. These destinations include: affordable housing; a bank; a childcare center; employment/job centers that provide support for diverse jobseekers and business owners; essential services including emergency services; multicultural grocery stores; high-frequency bus stops and transit stations; medical centers; an office park; pharmacy; places of worship; a public library; public parks; recreation spaces; schools from preschool to high school; social destinations that celebrate local art and culture; social service organizations; and Metropolitan State University.

Applicants will receive a High, Medium/High, Medium, Medium/Low, or Low rating for each of the three measures. The expectations should be considered as cumulative, i.e., Medium builds on Low; High builds on Medium. Scoring via this rubric will be based exclusively on the application materials provided.

High: The project application:
- has granular, neighborhood-scale data and context on specific communities
- identifies cultural assets & significant sites validated by the communities (e.g., this community of low-income residents expressed a need to be able to walk to a health care destination)
- Describes any past and present transportation harms to community
- Has data on cultural history of communities

Medium: The project application:
- Has local maps and/or description beyond census data
- Has granular data or maps (e.g., knowledge of a concentration of a large youth population in this neighborhood or location)
- Identifies affordable housing locations and areas of low-income
- Links data to project purpose
- Identifies past system burdens.

Low: The project application:
- Include general census data on "specific communities," (e.g. "community has x% low-income population, versus the regional average of y%")
- Has a basic list of important destinations without demonstrating local knowledge
- Has a project area community description but lacks community insight or context

B. Community Needs and Future Engagement

Describe how the project was identified, and how it addresses a community need. Community needs may be identified through long-range or strategic planning, community surveys, formal or informal meetings and conversations with community members or neighborhood groups, outreach, and other means. Describe any discussion with specific communities, and how it contributed to identifying the project need. Describe how community engagement will occur throughout the project. Reference the engagement spectrum on page 55 of the Imagine 2050 Regional Vision, Values, and Goals chapter of the Regional Development Guide. Describe and link (if possible) documented organizational structures that support future engagement on the project; these structures could include policies, procedures, financial or staff resources, or other documents (600 words or less).*

The Swede Hollow Park Long-Range Plan was developed throughout 2018 and 2019 and adopted in September 2019. As part of the development of this plan, several community engagement events were held in partnership with Wakaŋ Tipi Awaŋyaŋkapi (formerly Lower Phalen Creek Project), and feedback from the community was received related to the proposed elements of the plan, including an accessible trail connection to the Bruce Vento Regional Trail. Community engagement events held between October 2018 and June 2019 are listed below:
Site Visit 1: Park Tour, October 29, 2018 (Existing Conditions)
Site Visit 2: Winter Park Tour, February 23, 2019 (History as an Immigrant Community)
Site Visit 3: Spring Park Tour, March 23, 2019 (Dakota Culture and History)
Community Meeting 1: April 24, 2019 (Identify Swede Hollow Park Priorities)
Community Meeting 2: May 22, 2019 (Preliminary Concept)
Community Meeting 3: June 1, 2019 (Concept - Art in the Hollow)
Community Meeting 4: July 23, 2019 (Long-Range Plan Draft Shared with Payne-Phalen Community Council)

Project staff also presented the preferred Long-Range Plan during the following commission meetings:
Saint Paul Parks and Recreation Commission Meeting: September 12, 2019
Saint Paul Transportation Committee Meeting: September 23, 2019

A survey was circulated to community members between the fall of 2018 and spring of 2019. A community engagement report was completed by Wakaŋ Tipi Awaŋyaŋkapi to summarize the community engagement process and survey results.

Summary of Engagement:
Several survey respondents noted that there is no accessible way to get to the lower area of Swede Hollow Park, and that the current route (stairway) does not feel safe or welcoming. Increased signage was a top response to a question about what changes would make people more likely to increase their use of the park. Many respondents expressed a desire to improve access to and the quality of Phalen Creek.

Engagement with Underserved Populations:
An engagement team, reflecting the diversity of the community, was assembled to gather community input via the online and paper survey from the fall of 2018 to spring 2019. Over 30 stakeholders were identified from an array of community partners, businesses, art, cultural, educational, political, residential, and nonprofit organizations to serve on the team and ensure survey feedback was collected from underserved populations. The engagement team secured 462 survey responses that guided development of the Swede Hollow Park Long-Range Plan.

Future Engagement:
Having completed community engagement for the Long-Range Plan, the City is well-positioned to complete

future engagement with the Ward, District, community groups, businesses, and institutions. Additionally, an active Swede Hollow Community Advisory Committee, a coalition of community members and partners, will continue to be engaged throughout all stages of the project. The City has dedicated staff who will advance community engagement and plans to hire a consultant with additional engagement experience. The City will also engage the Saint Paul Parks & Recreation Commission and the Saint Paul Transportation Committee for review and recommendation for approval. Finally, the project is committed to offering financial opportunities for local contractors and businesses. Per policy, the City's requests for proposals can award extra points to contractors if they certify their business is located within the City of Saint Paul or subcontracts at least twenty-five percent of the contractual amount of a City project with subcontractors located within the City of Saint Paul.

Applicants will receive a High, Medium/High, Medium, Medium/Low, or Low rating for each of the three measures. The expectations should be considered as cumulative, i.e., Medium builds on Low; High builds on Medium. Scoring via this rubric will be based exclusively on the application materials provided.

High: The project application:
- References documented organizational structures that support future engagement on the project, e.g. Policy, procedure, and/or budget to compensate engagement participants; Formal, approved engagement plan; Anti-displacement policy, strategy, or funding; Reparative project goals shaped by community; Commitment to financial opportunity for local businesses and contractors; Advisory committee charter; Dedicated project engagement staff; Other governing board or council action demonstrating a commitment to community considerations.

Medium: The project application:
- Describes how the project need was identified through planning and information-gathering work with communities
- Describes how input from engagement with “specific communities” helped identify the project need and purpose
- References Imagine 2050 Engagement Spectrum (engagement and power sharing levels) and identifies future community engagement activities
- Describes how specific communities will be included and prioritized in future engagement efforts

Low: The project application:
- Does not link past planning and information-gathering work with communities to identify project need
- References planning work that is too broad to practically influence project need
- Does not include description of input and interactions with “specific communities” that helped identify the project need
- Does not include description or commitment to future engagement efforts with communities

C. Community Benefits

Provide a description of the anticipated project benefits and how these benefits address the needs of the identified communities. Describe any past or ongoing burdens the project will mitigate and how any potential new impacts or burdens will be addressed (600 words or less).*

During the Long-Range Plan community engagement process, several survey respondents noted that there is no accessible way to get to the lower area of Swede Hollow Park, and that the current route (stairway) does not feel safe or welcoming. Currently, there is no off-street ADA accessible path on the east side of the park connecting to the Bruce Vento Regional Trail. In addition, steep slopes prohibit access to the lower area of the park. Construction of an off-street ADA accessible and multiuse trail will address these community concerns and improve access to the lower area of the park and key elements including the existing creek, Bruce Vento Regional Trail, HOPE Community Academy school, Hamm’s Brewery Development, and the Payne Avenue business district. The proposed off-street multiuse path will be 10 feet wide with a maximum 5% slope to accommodate both pedestrians and cyclists.

Beyond transportation and access needs, artwork is another significant feature that will be included with the project. The City of Saint Paul Art Ordinance requires that projects spend at least 1% on art features (Ordinance Sec. 12.03 Funding). The intention is that public art will strengthen public places and enhance and promote Saint Paul's identity as a livable and creative city and a desirable place to live, work, and visit. The type of artwork that may be integrated into the project based on previous projects includes pavement etchings, poem stencils, artist-designed railings, and entry sculptures. Considerations including a publicly advertised artist solicitation process, hiring a local artist, and incorporating community-inspired design elements will guide the project team’s decisions around public art integration. 9% of survey respondents noted public art would increase their use of Swede Hollow Park.

Applicants will receive a High, Medium/High, Medium, Medium/Low, or Low rating for each of the three measures. The expectations should be considered as cumulative, i.e., Medium builds on Low; High builds on Medium. Scoring via this rubric will be based exclusively on the application materials provided.

High: The project application:
- Describes how project repairs past burdens and barriers
- Describes how project improves safe access to priority destinations
- Describes how project adds context-sensitive features beyond transportation needs (e.g. art, greenspace, other community-influenced elements).

Medium: The project application:
- Describes benefits for specific communities
- Ties benefits directly to community-identified needs
- Describe how benefits were identified through engagement
- Includes early mitigation plans for project burdens.

Low: The project application:
- Does not describe project benefits for specific communities
- Describe benefits in general terms for all users
- Does not acknowledge potential project burdens, despite high potential for them to arise.

▼ **Funds & Payments** - Internal

Current Amount Recommended:

▼ Funding Sources

Funding Sources

No Funding Sources available

▼ Payments and Refunds

Payments and Refunds

Add Payment

No transactions available

▼ **Grant Requirements** - Internal

Progress Reports

No Progress Reports available

▼ **ArcGIS** - Internal

gis_taz_population:

gis_regional_destinations:

gis_taz_jobs:

gis_project_location_description:

▼ **Review & Feedback** - Internal

Program: Regional Solicitation

Sub Program: Regional Solicitation - Bicycle and Pedestrian Facilities

Assigned Council Program Contact:

Finance Unit Reviewer:

External Reviewers

Reviewers

▼ **Internal Reviewers**

Comments Returned to Applicant:

Program Feedback:

▼ **Evaluative Criteria**

Measure A – Complete Streets:

Measure A – Connection to Key Destinations:

Measure B – Connection to schools:

Measure C – Active Transportation Demand:

Measure A – Connection to existing safety plannign efforts:

Measure B – Safety improvements for people outside of vehicles:

Measure A – Gaps, barriers or deficiency addressed:

Evaluative Criteria Total: 0

Dates & Financials - Internal Only

Start Date:

End Date:

Amount Requested: $2,200,000.00

Total Project Budget:

▼ **Communications & Relationships** - Internal

Relationships

Interactions

► Signals (0 Signals)

► Internal Notifications (0 internal notifications)

OUTLOOK EMAIL COMPONENT

SYSTEM GENERATED EMAIL ALERTS

▼ **Notes & History** - Internal

Status Initial Review

Adobe Sign

Agreement ID:

Adobe Status:

Latest Event:

Adobe Executed Date:

NOTES

Draft → Initial Review
Created by Francesca Sifferlin at 6:14 AM on June 25, 2026

HISTORY

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